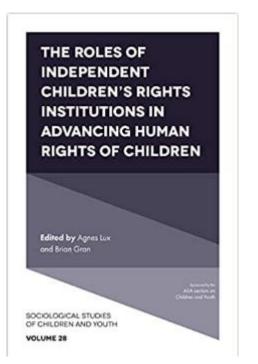
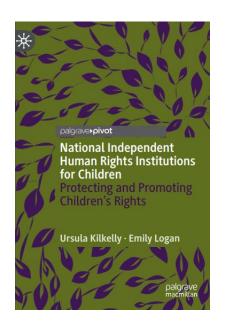
The importance of Independent Children's Rights Institutions

Professor Ursula Kilkelly School of Law University College Cork







Happy 25th Birthday





The Paris Principles – global NHRI standards

- Rooted in the UN human rights architecture, developed by the institutions themselves Vienna Declaration, 1993
- Established a set of minimum international standards independence, standing, resourcing and mandate for all NHRIs
- General standards applicable to human rights institutions time and context both relevant here
- Equally applicable to ICRIs, although
 - the different legal status of children and their best interests, evolving capacities and right to express views must **require an adaptation in design and orientation** (Lansdowne, 2020)
- Do not address the specific circumstances, vulnerabilities, needs and legal rights of children for whom the CRC itself stands as a marker of their particular status.



ICRIs begin with the UNCRC

UNCRC

- The starting point treaty dedicated to children building on HR law
- Article 4 duty to take all appropriate measures for the implementation of the Convention – ICRI key to this process
- The "bridge" between the international and the national

Committee on the Rights of the Child

- Adopted GC No 2 (Role of NHRIs...) in 2002
- Recommended introduction of NHRIs in GC No 5 (2003)
- International reporting consistently raises their existence, resourcing and standing during the state party dialogue – international accountability



General Comment No 2 – Mandate/Scope

- "every state needs an independent human rights institution with responsibility for promoting and protecting children's rights" (para 7)
- 'Whatever its form' must be able to 'independently and effectively monitor, promote and protect children's rights'
- "if possible be constitutionally entrenched" or "at least legislatively mandated" (para 8)
- Mandate as broad as possible CRC and Protocols
- Accessibility to children key in line with Article 2 and Article 12 institutions "must have direct contact with children"
- Independence and resourcing for adequate functioning (para 10)



General Comment No 2 - Powers

Must have the power to

- consider complaints from children and
- Carry out investigations and
- Litigate and make third party interventions on a child's behalf (Cf Paris Principles)
- Also should undertake the following activities:
 - undertake investigations and conduct inquiries into children's rights,
 - prepare opinions and recommendations at the request of authorities and on their own volition,
 - keep law and policy under review from a children's rights perspective
 - promote the harmonisation with the Convention of law, regulation and practice
 - Scope: reference to public and private entities, reporting to Parliament.



International Trends – with Europe leading

- Europe has led the way in the establishment of ICRIs, building on the NHRI movement in light of the CRC
- From the first office (Norway) in 1981, the number, variety and effectiveness of ICRIs has increased
- European influence (ENOC) on the global movement, with 200 offices (2012) and growing
- Research has indicated the significant strength and impact of these offices in the implementation of children's rights (UNICEF, Lansdown, Kilkelly & Logan)
- But, their continued impact, effectiveness and indeed existence cannot be taken for granted ...



CRC Committee – re/establishment of ICRI

Canada, 2022

- Expressed 'serious concern' at the lack of an independent CR commissioner at federal level and 'regrets' the closing of the Ontario Child Advocate office
- Urged to 'expeditiously establish' an independent mechanism at the federal level for monitoring children's and restore the Office of the Ontario Child Advocate and 'its entire previous mandate'.

Cyprus, 2022

 Welcomed the 2019 appointment of a Commissioner for Child Rights, made recommendations about its independence, mandate, resourcing and authority to monitor children's rights, receive complaints and enforce decisions.

CRC Committee – independence, resources, powers

Croatia, 2022

- Called for the strengthening of the legislative mandate, with a focus on its independence
- Highlighted the importance of accountability mechanisms – duty to monitor, implement its recommendations

Greece, 2022

Recommended that
Greece allocate
'adequate financial
resources' to the
Children's Rights
Department in the
Independent Authority
of the Greek
Ombudsman to ensure
its sustainability.

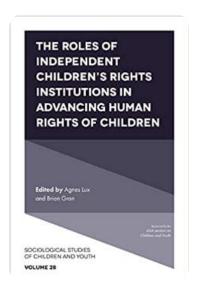
Iceland, 2022

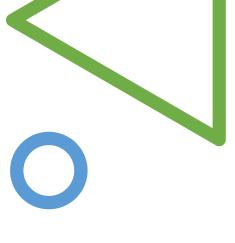
Repeated its
recommendations for an
independent, effective
and accessible
complaints mechanism
to be integrated into the
Ombudsman for
Children

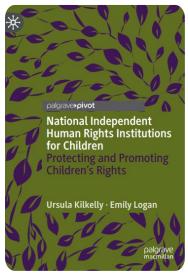
Value of ICRIs

- A Bridge key to the implementation of the CRC
- Functions and powers that are specific to children's unique status and vulnerability, tailored to their needs and circumstances
- Article 3, 12 and 5 key to the authority and value of ICRIs and their use
- Advocacy addressing children's inherent lack of power in legal, political and other spheres, with and for children
- Awareness raising an international legal duty (Article 42 CRC), crucial to CRC implementation
- **Complaints** accessible, adapted, child-specific accountability













Geeft kinderen een stem

Final Remarks

- Unique status of children and children's rights demand dedicated structures to oversee implementation and accountability with and for children
- Flanders has an international reputation for leadership in this area
- Evaluation and reflection are key to continuous improvement in ICRIs
- Important to strengthen and enhance the standing, powers, effectiveness and sustainability of the office.